



8th S.S.

Ministers' Conference on Coop Legislation & Policy

"Fair Globalisation through Co-operatives"

12-15, March 2007
Kuala Lumpur, Malaysia

RECOMMENDATIONS

Hosted by:



MeCD

Ministry of Entrepreneur &
Cooperative Development
Government of Malaysia

Organised by:



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8th Ministers' Conference on Coop Legislation & Policy

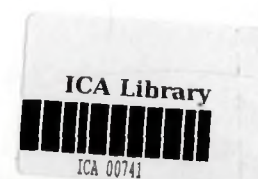
12-15, March 2007
Kuala Lumpur, Malaysia

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International Cooperative Alliance
Asia and Pacific



8th Ministers' Conference on Coop Legislation & Policy

12-15, March 2007, Kuala Lumpur, Malaysia

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Acknowledgement

It is with deep sense of gratitude and appreciation for Government of Malaysia that I bring to you the set of Recommendations of 8th Ministers' Conference on Cooperative Legislation and Policy held at Kuala Lumpur in March 2007.

On behalf of the Asia Pacific Cooperative Fraternity, I would like to convey to His Excellency the Prime Minister of Malaysia and the members of the Ministry of Entrepreneur and Cooperative Development, the sentiments and happiness of ICA and all the foreign delegates to the Conference on successfully hosting the Conference. Of course, the generous and kind hospitality extended by Malaysian Government and the cooperative movement of Malaysia deserves a special mention.

The timely support of Malaysian Government in capturing the cooperative advantage in Open Market Economy would go a long way in motivating and reminding the millions of cooperators about the catalytic role played by the Government of Malaysia in general and MECD in particular for taking timely stride by hosting the above captioned Conference on a critical juncture demanding the attention and policy support of the governments towards recognizing the role that cooperatives could play in fast changing global scenario.

ICA Asia & Pacific is particularly appreciative of the contributions made by Hon'ble Ministers and their teams by effectively participating in the discussion process and carefully listening to various technical presentations that enriched the contents of the discussions. The Conference has resulted in assessing the potential, scope and advantage of cooperatives in building global social capital and bringing fair globalization.

The benefits of the outcome of this Conference would certainly be reaped by the time next Ministers' Conference is held in 2011 when the cooperatives themselves would showcase modest successes after having followed up the Recommendations of the Conference being documented by ICA Asia & Pacific.

The Conference has also paved way for the strategies and choices to be made at the level of national governments and the cooperative movements to build favorable policy environment in a proactive legislative framework truly prescribing member democratic control and professional management in the cooperatives.

Shil Kwan Lee
Regional Director
ICA Asia & Pacific

New Delhi

Highlights

Recommendations of 8th Ministers' Conference on Cooperative Legislation & Policy held in Malaysia

- Multi-dimensional impact of globalization be harnessed through proactive cooperative legislation and enabling policies.
- Appropriate reforms in the cooperative legislation and the policies of the government should be introduced to enhance impact and scope of the cooperatives in the era of globalization.
- Effectiveness of cooperative legislation and policy may be reviewed periodically.
- Legislation on cooperatives must ensure the apolitical and autonomous character of cooperatives.
- Cooperation among co-operatives be evolved through strategic business alliances both domestically and internationally.
- Cooperatives must build their capacity to compete by strengthening management capacity, inculcating entrepreneurial spirit and skills among the members through innovative strategies.
- Contribution of strong and vibrant cooperatives in building national economy ought to be show-cased for desired ripple effect.



Executive Summary

The 8th Ministers' Conference on Cooperative Legislation and Policy was organized by the Ministry of Entrepreneur and Cooperative Development (MECD), Government of Malaysia in collaboration with the ICA Asia and Pacific and ANGKASA (the National Cooperative Organization of Malaysia).

The Conference was inaugurated by His Excellency Y.A.B. Dato' Seri Abdullah HJ Ahmad Badawi, the Prime Minister of Malaysia and addressed by Hon'ble Dato' Seri Mohamed Khaled Bin Nordin, the Minister of Entrepreneur and Cooperative Development, Government of Malaysia, Hon'ble Mr Ivano Barberini, the President of International Cooperative Alliance, Geneva and Hon'ble Mr Li Chunsheng, the President of ICA Asia and Pacific.

In all 314 delegates including observers from 21 countries and four international organisations attended the Conference.

The Declaration at the end of the Conference contained the following aspects for the success of cooperatives in the globalize economy:

Hon'ble Ministers appreciated the multi-dimensional impact of globalization with enhanced economic growth and prosperity and laid emphasis on harnessing the gains of globalization through proactive cooperative legislation and enabling policies for creating conducive environment for development of cooperatives by duly maintaining the apolitical and autonomous character of cooperatives and building their capacity to compete in the globalize market by strengthening management capacity, inculcating entrepreneurial spirit and skills among the members through innovative strategies.

The Ministers also laid stress on strategic business alliances among cooperatives both domestically and internationally and effective practices facilitating periodically review of the efficacy/effectiveness of Cooperative Legislation and Policy and timely introduction of appropriate reforms to enhance impact of the Cooperative Movement.



The Declaration entails the following set of Recommendations for the Governments and the Co-operative Movements:

- There should be a consistent national policy and the legislation on co-operatives may be amended only after adopting a conducive national policy on the development of co-operatives.
- There should be a periodical review of policy and law.
- The policy statement should define what a co-operative is and what is the role of government vis-à-vis co-operatives.
- Government should authorize apex co-operative organizations to regulate (not control) the affiliated primary co-operatives.
- Co-operatives must diversify into innovative sectors like infrastructure building, service industry, disaster mitigation and preparedness, formal schooling, education and health care.
- Co-operatives should stay aloof from party politics. Co-operatives should not be used as instruments for the implementation of political programs.
- The relationship between government and co-operatives must be defined in the co-operative law. Each has to be given its role. Clear limits have to be set regarding government's powers, especially the power to control and make amendments under the law.
- Co-operatives must be given autonomy to make by-laws within the boundaries set by the law. Such boundaries are justified if they protect the special character of co-operatives as a type of organisation in which members' interests, the rights of creditors and the interests of the general public are well covered.
- Co-op law must be *worded in clear and simple terms and avoid heavy technical language*. The law must give a clear definition of co-operatives and provide the tools like pre-registration audit, need for approval before registration, need to meet certain minimum standards.
- Amount of capital required to start a co-operative should not be fixed in the law, but rather be assessed on a case-by-case basis during pre-registration audit. Bureaucratic obstacles should be avoided.
- Active membership must be mandatory and members' interests need to be the driving force behind genuine co-operatives. The importance of active membership, conditions of eligibility, provisions of associate members and transactions with non-members etc must be clearly explained.



Recommendations & Conclusions

- Co-operative law must set the framework for election of trustworthy leaders, accountability and liability of office-bearers by defining - conditions for eligibility to hold a position, the term of office, powers and duties of office-bearers and their liability, remuneration of services, transparency by submitting data and reports to the general meeting, sanctions against illegal and corrupt practices, member control and their rights.
- In the era of globalization the co-operatives must see it as an opportunity for all the co-ops to highlight and capitalize the CSR aspect of co-operatives evidently distinguishing them with other corporate structures thereby giving them a competitive edge.
- Co-operatives should be encouraged to enter into strategic smart partnership with private sector in a win win situation to leverage on respective strengths. The trade between co-operatives at domestic and international levels should be encouraged through e-trade, e-commerce, e-auction, e-network.
- Governments must involve co-operatives in the WTO round of negotiations on critical issues bothering the small producers, consumers and farmers.
- Government is expected not to interfere in co-operative affairs, except when co-operatives ask government for assistance.
- Governments being promoters of co-operative development must depute trained staff for their work and provide special service conditions *to be motivated for their difficult and challenging task.*
- Co-operative development should interest every government because co-operatives are a worldwide known and tested form of mobilising people and their resources for their own development and
- Strong and vibrant co-operatives do compliment the efforts of governments in the development of a nation by actively contributing in drafting the *public policy and regulating the advocacy work.*

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8th Ministers' Conference Declaration

- **Noting** the multi-dimensional impact of globalization on the socio-economic lives of peoples of Asia and Pacific and their institutions particularly cooperatives;
- **Taking note** that while globalization and liberalization of national economies has resulted in enhanced economic growth and prosperity, its gains have not been equitably distributed among the people particularly the poorer and more vulnerable sections of the community;
- **Appreciating** the desire of the Cooperative Movement to participate in the developmental process in harnessing the gains of globalization aimed at poverty reduction, employment generation and equitable national development;
- **Realizing** the importance of enabling cooperative legislation and policies for creating conducive environment for development of cooperatives;
- **Appreciating** the role of ICA to continuously facilitating the dialogue between the Cooperatives and the Governments to enhance the role of cooperatives for the economic growth and prosperity in the region.

We, the participants of the 8th Ministers' Conference on "Cooperative Legislation and Policy" held at Kuala Lumpur, Malaysia from 12-15 March 2007:

Urge upon the Governments to catalyze the process of re-orienting the Cooperative Legislation and Policy to strengthen *apolitical and autonomous character of cooperatives* and to provide a *positive level playing field* to cooperatives to enable them *to compete in the globalized market*.

Call upon the Cooperative Movements to contribute effectively in the process of economic development, amongst others, by organizing small producers including farmers, workers and protecting consumers through *self-help mode* and also ensuring *increased participation of women and youth in the cooperatives*.



Exhort Cooperatives and Governments to *strengthen management capacity*, participatory governance and fair business relationship for ensuring healthy functioning of cooperative system *through innovative strategies*.

Calls upon Cooperatives and Governments in the region to *periodically review* the efficacy/ effectiveness of Cooperative Legislation and Policy as well as to *introduce appropriate reforms* considering the dynamic changes and trends emerging in their respective national economies.

Recognizing cooperatives are an important and significant sector of the national economy effectively contributing to its development, *we affirm our support* for the Cooperative Movement as a sustainable and efficient institution through:

1. Encouragement of cooperative entrepreneurship by inculcating entrepreneurial spirit and skills among the members, leaders and managers of the cooperatives through education and training.
2. Attainment of economies of scale and strategic business alliances among cooperatives both domestically and internationally.
3. Role clarity among different tiers to enhance impact of the Cooperative Movement and
4. Harnessing the gains of the fair globalization and liberalization for the benefit of members.



Recommendations

The 8th Ministers' Conference on Cooperative Legislation and Policy was held in Kuala Lumpur from 12th to 15th March 2007. The conference was organized by the Ministry of Entrepreneur and Cooperative Development (MECD), Government of Malaysia in collaboration with the ICA Asia Pacific and ANGKASA, (the National Cooperative Organization of Malaysia). The main theme of the Conference was "Fair Globalization through Cooperatives".

The Conference was inaugurated by His Excellency Y.A.B. Dato' Seri Abdullah HJ Ahmad Badawi, the Prime Minister of Malaysia and specially addressed by Hon'ble Dato' Seri Mohamed Khaled Bin Nordin, the Minister of Entrepreneur and Cooperative Development, Government of Malaysia, Hon'ble Mr Ivano Barberini, the President of International Cooperative Alliance, Geneva and Hon'ble Mr Li Chunsheng, the President of ICA Asia Pacific.

In all 314 delegates including observers from 21 countries and four international organisations attended the Conference.

The idea of conferencing on vital issues before the cooperatives came in the year 1990 in the background of cooperatives having received preferential support and financial assistance from governments and in turn governments overwhelmingly protecting and supporting the cooperatives with financial assistance, managerial support and tax benefits to promote income opportunities, equality, justice, social equity and social responsibility.

The main purpose of the Ministers' Conference on Cooperative Legislation and Policy that is organized every 4th year is to **understand the priorities of the Governments and assert the advantages of cooperatives in building national economy.**



The main objectives underlining the conference include:

- Developing conducive and progressive co-operative policies and enactment of proactive legislation reforms;
- Enabling co-operatives to adapt with the fast changing global scenario;
- Creating a platform at international level for governments and movements to discuss key issues hindering the development of co-operative sector.

The Conference witnessed intense deliberations among the participants and culminated with the group reports on the expectations of the co-operatives from the government and that of the governments from the co-operatives. The group reports and the interventions by Hon'ble Ministers have formed the basis for the set of following recommendations for the consideration and adoption at the level of the governments and co-operatives:

1. CLEAR POLICY ON THE CO-OPERATIVES:

- a. There should be a consistent national policy, recognizing the distinct character of co-operatives as private self-help organisations, operating according to their own rules. Such policy should allow co-operatives to work in all fields of human endeavour and open co-operatives for all citizens.
- b. The legislation on co-operatives may be amended only after adopting a conducive national policy on the development of co-operatives.
- c. Government's co-operative development policy should be expressed in clear terms in writing, either in a policy paper or a preamble to the co-operative law.
- d. There should be a periodical review of policy and law. The co-operative movement should be invited to participate in policy-making and law-making processes.
- e. The policy statement should define what a co-operative is (as what co-operatives are recognised) and what is the role of government vis-à-vis co-operatives.
- f. The role of co-operative apex bodies as legitimate representatives of the interests of affiliated societies and their members should be recognized.
- g. Based on the principle of subsidiary, the government should allow the self-regulation of the co-operative sector as a mechanism to strengthen the self-reliance of co-operatives within the legitimate legal framework. In that spirit, government should authorize apex co-operative organizations to regulate (not control) the affiliated primary co-operatives.



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- h. Governments should introduce support measures for co-operatives, where appropriate, for the activities that meet specific social & public policy initiatives e.g. livelihood creation for the disadvantaged section of the society, tax benefits, soft loans, access to public works programs and special procurement provisions.
 - i. Since the co-operatives combine business and moral values together with ideal governance structure hence should be the most preferred choices in more holistic socio-economic development of a country and also in guarding the globalization process.
 - j. Considering the size and capacity of the co-operative movements in the developing and emerging market economies, co-operatives must diversify into innovative sectors like infrastructure building, service industry, disaster mitigation and preparedness, formal schooling, education and health care.

2. POLITICAL NEUTRALITY

- a. The principles underpinning the co-operatives stress independence of co-operatives, which implies among other things that co-operatives should stay aloof from party politics.
- b. The issue of political neutrality of co-operatives means that; co-operative office should not be used as a stepping stone for pursuit of political careers; co-operatives should not be used as instruments for the implementation of political programs and; co-operative leaders should not be used for political aims.
- c. Co-operatives must use their weight as a socio-economic movement to lobby for favourable framework conditions like the UK, the cradle of co-operative democracy, there is a Co-operative Party working together with the Labour Party and in Italy and Belgium co-operative groups are organised along the lines of political party programs to build an alternative economic force to lobby for favourable legal, economic and social framework conditions for this sector of *"social economy"*.

3. DRAFTING CO-OPERATIVE LAW:

- a. The relationship between government and co-operatives must be defined in the co-operative law. Each has to be given its role. Clear limits have to be set regarding government's powers, especially the power to control and make amendments under the law.
- b. **Type of law:** Co-operative law is organisation law, which has to offer a reliable and lasting legal framework for co-operatives. It should be avoided to mix provisions of



organisation law with elements of tax law and regulations for the promotion of co-operative development.

- c. **Format of law:** The options are one general law for all co-operatives or several special laws for different types of co-operatives. In case of several laws, they should follow a similar basic concept.
- d. **Relations between law, regulations and by-laws:** It is important to find the right dose of regulation, avoid over regulation and leave room for autonomy to adjust the provisions of the law to local requirements in the by-laws of individual societies.

The right dose of regulation and autonomy means: Co-operatives must be given autonomy to make by-laws within the boundaries set by the law. Such boundaries are justified if they protect -the special character of co-operatives as a type of organisation, members' interests, the rights of creditors and the interests of the general public.

- e. Law can serve as a checklist to determine - how far autonomy of co-operatives can go and how far restrictions of autonomy are justified.
- f. **Legal drafts-persons:** When drafting co-operative legislation, it is essential to bring the text of the law within reach of the ordinary citizen and co-operator. This means that the law has to be *worded in clear and simple terms and avoid heavy technical language* (law for citizens not law for lawyers); to avoid high level of abstraction but rather use examples and to avoid cross-references to other laws and within the law. *Legal drafts-persons should work in collaboration with specialists from the co-operative movement and should take part in preparatory discussions* to learn about the subject matter they are asked to regulate.

4. CONTENTS OF CO-OPERATIVE LAW (ISSUES TO BE DEALT WITH IN CO-OPERATIVE LEGISLATION)

- a. **Definition of co-operative society:** The law has to give a clear definition of co-operatives. This can be done by using the generally accepted definition of co-operative society as contained in the ICA Statement of Co-operative Identity.
- b. **Formation of co-operatives:** The law has to provide the tools to determine what is a genuine (bone fide) co-operative e.g. pre-registration audit, need for approval before registration, need to meet certain minimum standards like minimum number of founder members (not too few, not too many, depending on type of co-operative and circumstances).



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- c. **Formation procedures:** The requirements to be met before registration should be spelled out in the law, reflecting registration policy. Minimum capital requirements vary from case to case. Therefore, the amount of capital required to start a co-operative should not be fixed in the law, but rather be assessed on a case-by-case basis during pre-registration audit. Bureaucratic obstacles should be avoided.
- d. **By-laws:** The minimum contents of the by-laws have to be defined in the law. However, autonomy is needed to adjust the general provisions of the law to the needs of the specific case. This autonomy should not be unduly restricted by making the law too comprehensive, by detailed regulations or by compulsory model by-laws.
- e. **Membership, acquisition and termination, rights and obligations:** It should be taken into consideration that members are the crucial part of co-operatives. Active membership must be mandatory and members' interests need to be the driving force behind genuine co-operatives. Interventions must be spelled out to enhance the ability of co-operative leaders to make membership meaningful, in particular to offer a co-operative advantage (membership value, benefits exclusively for members) and to attain member-oriented effectiveness.
- f. **Equal status of members** should be a basic co-operative rule. The importance of active membership, conditions of eligibility, provisions of associate members and transactions with non-members etc must be clearly explained.
- g. **Business with non-members** should not be a barrier for growth. But of course, free riders should not be encouraged. In this regard co-operatives should be prudent enough and maintain their specific profile even while dealing with non-members.
- h. **Governance:** Leadership of elected and democratically controlled office-bearers being a valuable asset and distinctive feature of the co-operative must be protected by the law. Co-operative law must set the framework for election of trustworthy leaders, standards of good governance, accountability and liability of office-bearers by defining - conditions for eligibility to co-operative leadership posts, the term of office (to be fixed in the law or left to be fixed in the by-laws), powers and duties of office-bearers and their liability, remuneration of services (whether paid or honorary, unpaid services), transparency by submitting data and reports to the general meeting, to auditors and to the general public, sanctions against illegal and corrupt practices, member control and minority rights.
- i. **Delinking Management with Ownership:** The relationship between elected directors with professionally qualified and employed managers must be dealt with in the law,



- c. Governments should move forward with proactive approach towards serving the interests of poor by creating a harmonious society through co-operatives duly protecting the livelihood of informal sector in rural and urban areas and attaining uniform growth of the society.
- d. Governments must involve co-operatives in the WTO round of negotiations on critical issues bothering the small producers, consumers and farmers.
- e. Requirement of the World Trade Organization and Agreement on Agriculture necessitates examination of issues such as market access, domestic support, export subsidy, trade related aspects of intellectual Property Rights, sanitary and phytosanitary measures including specific agreements on varied commodities.
- f. Co-operatives at international level must consider the option of setting up "*International Co-operative Joint Purchase Union*" to transact the procurement and supply of processed farm produce, consumer goods, services etc. in different countries since it will substantially reduce the costs and improve the profit margins.
- g. To increase competitiveness of the co-operatives due to structural distinction in the market oriented economy, ICA must create an *International Co-operatives' Commercial site* on its website as hyper link for maintaining a knowledge bank to bring harmony in the co-operative laws of different countries, undertake structural advancements, innovative diversifications and promotion of international trade activities of co-operatives.
- h. In order to spread uniform benefits and advantages of globalization, there is a need to establish *International Co-operative Bank* to financially back up the developing co-operative economies in the world and more so in the terrorism vulnerable and disaster prone countries.

6. CONTRADICTIONS AND DILEMMAS:

- a. **Government expectations and co-operative autonomy:** Government expects co-operatives to carry out their operations in line with government's policy. Government is expected not to interfere in co-operative affairs, except when co-operatives ask government for assistance.
- b. **Democracy and efficiency:** In the event there are no persons with the required qualifications among the members to take on the leadership the option of inducting external directors to join the co-operative to train and groom leaders inside the co-operative movement may be tried.



laying down what should be the rule and what could be exceptions, setting out who decides the policy and who executes the policy.

- j. **Audit and Supervision:** In co-operatives, regular annual or bi-annual audit is a must. The law should regulate, who carries out the audit (specially trained co-operative auditors cum advisers or certified public accountants), the scope of the audit (only financial audit or also management audit, audit of member-oriented effectiveness and social audit) and the scope of supervisory powers of the government agency in charge of administering the co-operative law (inspections at any time, inspections during audit or in case of inquiry).
- k. **Rules against Demutualization:** The law should not allow transforming indivisible co-operative capital, accumulated over the years from undistributed surplus, into divisible capital that may be distributed among the current members by transformation of co-operatives into companies or by dissolution. Either such decisions should not be allowed at all or only if a quorum of two third or three quarter of all members attend the special general meeting convened for that purpose and vote with a two-third or three quarter majority.
- l. **Merger, Dissolution and Liquidation:** Standard regulations can be used taking into consideration the need of protecting minority rights and the rights of creditors.
- m. **Women Participation:** Women's role in society is an issue that reaches far beyond co-operative law. Usually, equal rights of women are guaranteed in the constitution. These rights have to be respected by all laws including co-operative law. For co-operative development policy and co-operative law this means that all rules and provisions have to be avoided, which discriminate against women, e.g. in conditions of admission to co-operatives as members.

5. GLOBALIZATION AND CO-OP ADVANTAGES:

- a. In the era of globalization the co-operatives must see it as an opportunity for all the co-ops to highlight and capitalize the CSR aspect of co-operatives evidently distinguishing them with other corporate structures thereby giving them a competitive edge.
- b. Co-operatives must adopt universally acceptable standard code of co-operative governance (being more effective than corporate governance) and co-operate globally to *protect the interests of most vulnerable section of the society and must incorporate it as one of the guiding principles of co-operatives in the ICIS.*



- c. **Co-operatives and poverty alleviation:** Poverty is not only a problem of lacking resources but also of lacking ability to cope with change. Part of the answer is capacity building. Another means to help may be to provide promoters/development entrepreneurs with capital assistance. If co-operatives are involved in poverty alleviation campaigns, it has to be clear who pays the extra (social) cost: the members, if they so desire or the agency asking co-operatives to become active in this field.
- d. **Who can promote co-operatives?** Promoting co-operatives requires special skills that have to be learned. Therefore, promoters of co-operative development must be trained for their work and need special service conditions to be motivated for their difficult and challenging task. Offering suitable service conditions for co-operative promoters may be more important than offering a suitable co-operative law without an efficient service to administer the law. Co-operatives should be encouraged to enter into strategic smart partnership with private sector in a win win situation to leverage on respective strengths.
- e. **Limits of co-operative autonomy:** There is a need to find the right balance of guidance and supervision of co-operatives on the one hand and autonomy required by voluntary self-help organisations on the other.



Conclusions

- a. Co-operative development should interest every government because co-operatives are a worldwide known and tested form of mobilising people and their resources for their own development.
- b. When co-operators help themselves by pooling their resources and working together for their own benefit, they create wealth, employment, knowledge and a sense of solidarity and thereby, indirectly, contributing to the development of the country as a whole. Therefore, co-operatives should be officially recognised as desirable and useful organisations having their own distinct character.
- c. As locally rooted organisations, directed by democratically elected leaders, co-operatives can become a nucleus of local development in favour of both the poor and the better off. Trust in elected leaders and member/user control is an asset, giving co-operatives an edge over commercial business.
- d. An appropriate legal framework can help to elect competent and trustworthy leaders and to hold them accountable. Provision of regular audit by specially trained auditors can enhance transparency and restrict corruption in co-operatives.
- e. Co-operative law has to define the boundaries within which co-operatives can work according to their own rules, principles and by-laws, allowing what is beneficial and prohibiting what is detrimental or potentially dangerous.
- f. Where government's co-operative development policy and co-operative laws are made in a participatory process and reviewed from time to time in partnership with the elected representatives of the co-operative movement, the chances of creating a conducive environment for co-operative development are good.



- g. Strong and vibrant co-operatives can compliment the efforts of governments in the development of a nation by actively contributing in drafting the public policy and regulating the advocacy work. Co-operative sector must build its capacity to influence legislation and public policy (*protection of vulnerable section of the society by involving women and youth in co-op ventures/actions*) through active participation in the dialogue with government and lobbying with concerned ministries.
- h. Co-operative legislation must be in line with the ICIS and contain provisions on timely conduct of elections, maximum time limit for super session of a managing committee, independent and professional audit, uniform tenure of managing committee, regular and timely conduct of general body meetings, right of a member for access to information, compulsory system of filing returns and provisions for offences and penalties.
- i. Acculturation and training programmes for co-operators should be geared towards inculcation of entrepreneurial values as well as best practices in management, finance and governance. This will encourage co-operatives to be more business like, efficient and strategic in identifying new value additive features for the benefits of their members.
- j. Co-operation among co-operatives should be enhanced, especially through vertical integration with absolute role clarity so as to improve the bargaining power and flexibility of the co-operatives to operate globally.
- k. The trade between co-operatives at domestic and international levels should be encouraged through e-trade, e-commerce, e-auction, e-network and also by organizing regular trade fairs, expositions, participation in international gala trade events and the governments must help co-ops to showcase their strength through policy support.



Agenda & Programme

March 11 – 16 , 2007

Sunday, 11 March 2007 Arrival of participants and Registration

Monday, 12 March 2007

07:00~09:00 Registration

09:00~12:30 Endorsement of the framework of the Conference by the Permanent Secretaries to the Governments and Chief Executives of the cooperatives and formulation of draft Declaration of the Conference.

Focus of the session was on correlation between the theme of the Conference and the challenges before the cooperatives.

Each country was given a slot of 10 minutes and the representatives were expected to speak about additions to the Declaration of the coop dialogue and the issues flagged for the Conference, already circulated to all the delegates. The draft Declaration of the Conference was finalized on the basis of input received from each of the participating country.

12:30~13:30 Lunch break

14:00~15:30 Inauguration of the 8th Ministers' Conference

15:30~16:00 High tea and Group photo

16:00~16:30 Presentation on the historical facts related to Ministers' Conference since 1990 and the Agenda for the 8th Ministers' Conference
By Mr. Shil Kwan Lee, Regional Director, ICA Asia & Pacific.



Recommendations & Conclusions

- 16:30~17:00 **Cooperatives - the Harbinger of Peace and Prosperity**
By Mr. Karnail Singh, Additional Secretary, Department of Agriculture & Cooperation, Ministry of Agriculture, Government of India.
- 19:30~21:30 Welcome Dinner hosted by MECD.

Tuesday, 13th March

- 09:00~09:45 **Cooperatives - Feasible Option for Implementation of National Development Plans – Case study of Iran**
By H.E. Dr. Mohammad Abbasi, Minister of Cooperatives, Government of Iran.
- 09:45~10:30 **Effective Governance - Role of Enlightened Leaders and Active Members of the Cooperatives**
By Mr. Kamaludinn Othman, Director, Cooperative College of Malaysia
- 10:30~11:00 Tea break
- 11:00~11:45 **Inherent Strength of the Cooperatives in Protecting Weaker Section of the Society**
By H.E. Mr. Marsudi Rahardjo, Deputy Minister on Field Organisational of Coops and SMEs, Government of Indonesia
- Gender Integration in Coops
By Ms. Junko Ito, Chairperson, ICA Regional Women's Committee.
- Youth Involvement
By Mr. Teo Say Hong, Chairperson, ICA Regional Youth Committee.
- 11:45~12:30 **Cooperatives as Global Business Enterprises**
By Mr. Garry Cronan, Director of Communication, ICA
- 12:30~14:00 Lunch break
- 14:00~17:00 **Presentation on Best Business Practices in Coops**
From: India (IFFCO) by Dr. G.N. Saxena; Korea (NACF) by Mr. Dae Kun Chung; Singapore (NTUC Fair Price Coop) by Mr. Seah Kian Peng; and Sri Lanka (SANASA) by Dr. P.A. Kiriwandeniya.
- 19:30~21:30 Dinner hosted by ICA Asia and Pacific



Wednesday, 14th March

09:00~10:30

Fair Globalisation and Cooperative Legislation

By Mr. Hagen Henry, Team Leader, Coop Branch, ILO, Geneva.

Analysis of Cooperative Laws in Asia-Pacific Region

By Mr. B.D. Sharma, Senior Consultant, ICA-Domus Trust.

10:30~11:00

Tea break

11:00~12:30

Statement by the Country Representatives

12:30~14:00

Lunch break

14:00~15:00

Statement by the Country Representatives

15:00~15:30

Briefing on methodology and setting of the breakout sessions to adopt the Declaration by Mr. Rajiv ID Mehta, Director-Development, ICA-AP.

15:30~17:30

Breakout sessions to discuss challenges before cooperatives in the globalize economy

Group-1 Representatives of the Coop Movement

Expectations of coops from the Government

Group-2 Government Representatives

Expectations of the governments from coops

19:30~21:30

Dinner Hosted by ANGKASA & Bank RAKYAT

Thursday, 15th March

09:00~10:00

Statement by the Country Representatives & International Organisation

10:00~11:00

Presentation of Group Reports

11:00~11:30

Tea break

11:30~13:00

Statement by Hon'ble Ministers

13:00~13:30

Closing ceremony followed by Adoption of Declaration

13:30~14:30

Lunch break

14:30~18:00

Study visit to ANGKASA/NLFCS/Bank Rakyat

Friday, 16th March

Departure of participants



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- 01 **H.E. Mr. Obeidullah Ramin** ¹
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- 03 **Mr. Rahman Habib**
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- BANGLADESH**
- 04 **Mr. Muhammad Nazrul Islam**
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- 05 **H.E. Pehin Dato Dr. Haji Ahmad B. Hj Jumat** ²
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- 06 **Dato Hj. Mohd. Hamid Hj. Mohd Jaafar**
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- 07 **Hj. Zulzalani Hj. Osman**
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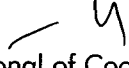
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The **International Co-operative Alliance (ICA)** is a worldwide international association of co-operative organizations of all types. Founded in London on 18th August 1895 by the International Co-operative Congress, the ICA has 225 member organisations from 88 countries serving well over 800 million individual members worldwide.

The ICA has its head office in Geneva, Switzerland, with regional offices in New Delhi, India (for Asia and the Pacific), in Nairobi, Kenya (for Africa), in San Jose, Costa Rica (for Americas), in Belgium (for Europe).

The ICA Asia Pacific is serving the interests of more than 500 million co-operators across the region through 60 national level member organizations and one international organization in 23 countries.

Co-operatives in almost all the countries particularly in Asia and the Pacific Region have played a significant role in building and empowering the side-stream economy in both developed and still developing countries. By serving the needs of members which are over 500 million in the Asia-Pacific, co-operatives have actively contributed to national development, to reduction of poverty, to job creation, to rural and community development, to communal harmony and peace and to the improvement of the quality of the lives of economically poor people.

Governments particularly in Asian region have treated co-operatives as group of underprivileged population and have overwhelmingly protected and supported the co-operatives.

Co-operative Advantages:

In the present global scenario, the co-operatives have many comparative advantages to compete and grow due to cost, quality and reliability advantages with the co-operatives.

- Co-operatives are people based and value based economic enterprises, founded upon well-defined ethics and principles, which include "concern for community".
- Co-operatives are member based, democratically managed institutions bound by their own bylaws and systems of audit etc., ensuring transparency and accountability.
- Co-operatives do have the flexibility to fit into any political and economic system while reinforcing national commitments for equity, democracy and good governance.
- The co-operative sector has an established, institutionalised network right from the primary village level cooperatives to their secondary and tertiary federations at district, state and national levels. Hence they have the ability to reach the unreachable.
- Co-operatives are the only means to bring the poorest segments of society into an organizational fold as legally recognized entities, providing opportunities for employment and better income along with the needed support services.
- Co-operatives serve as a link between policy makers in government and the ultimate beneficiaries at the grassroots (e.g. farmers' co-operatives), promoting social dialogue.



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